



**CITY OF EASTVALE
CITY COUNCIL SPECIAL MEETING AGENDA**

**Eastvale City Hall
12363 Limonite Ave, Suite 910, Eastvale, CA 91752
Monday, February 29, 2016, at 5:00 P.M.**

City Council

Ike Bootsma, Mayor
Joseph Tessari, Mayor Pro Tem

Councilmembers

Clint Lorimore; Adam Rush; Bill Link

Michele Nissen, City Manager
John Cavanaugh, City Attorney

- 1. CALL TO ORDER**
- 2. ROLL CALL//PLEDGE OF ALLEGIANCE**
- 3. PUBLIC COMMENT**
- 4. CITY COUNCIL BUSINESS**
 - 4.1 Circle City Substation and Mira Loma-Jefferson 66 Kilovolt Subtransmission Line Project

RECOMMENDATION: Adopt a Resolution entitled:

OPPOSITION TO INSTALLATION OF NEW POLES AND NEW OVERHEAD 66kV SUBTRANSMISSION POWER LINE BY SOUTHERN CALIFORNIA EDISON (SCE) – CIRCLE CITY SUBSTATION AND MIRA LOMA-JEFFERSON 66kV SUBTRANSMISSION LINE PROJECT (A.15-12-007)

5. ADJOURNMENT

The next regular meeting of the Eastvale City Council will be held on March 9, 2016 at 6:30 p.m. at Rosa Parks Elementary School, 13830 Whispering Hills Drive, Eastvale, CA 92880.



In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the City of Eastvale. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.

I, Marc Donohue, City Clerk or my designee, hereby certify that a true and correct, accurate copy of the foregoing agenda was posted seventy-two (72) hours prior to the meeting, per Government Code 54954.2, at the following locations: City Hall, 12363 Limonite Ave. Suite 910; Rosa Parks Elementary School, 13830 Whispering Hills Drive; Eastvale Library, 7447 Scholar Way; and on the City's website (www.eastvaleca.gov)



City of Eastvale
Special City Council Meeting Agenda
Staff Report

Item 4.1

DATE: FEBRUARY 29, 2016

TO: HONORABLE MAYOR AND COUNCILMEMBERS

FROM: MICHELE NISSEN, CITY MANAGER

SUBJECT: CIRCLE CITY SUBSTATION AND MIRA LOMA-JEFFERSON
66 KILOVOLT SUBTRANSMISSION LINE PROJECT

RECOMMENDATION: ADOPT A RESOLUTION ENTITLED:

OPPOSITION TO INSTALLATION OF NEW POLES AND NEW OVERHEAD 66kV SUBTRANSMISSION POWER LINE BY SOUTHERN CALIFORNIA EDISON (SCE) – CIRCLE CITY SUBSTATION AND MIRA LOMA-JEFFERSON 66kV SUBTRANSMISSION LINE PROJECT (A.15-12-007)

BACKGROUND

In 2012 Southern California Edison (SCE) staff met with City of Eastvale staff to discuss a proposed project in the City of Eastvale: Circle City Substation and Mira Loma-Jefferson 66kV Subtransmission Line Project. SCE staff was advised at the time that additional, new subtransmission lines in the City of Eastvale were not desired. SCE put the project on hold due to other SCE projects taking priority. On August 18, 2015 SCE staff returned to Eastvale City Hall in order to provide a status update on the project and advise that the project was moving forward. During the meeting staff requested that SCE come to a City Council meeting to provide a public presentation on the project. SCE staff advised City staff that they would schedule public meetings in Eastvale and would be meeting one-on-one with Council Members. At the time, City staff also advised SCE that the City would take the position to request undergrounding of the subtransmission lines.

On October 13, 2015, SCE staff advised the City via email that they would begin door-to-door education and outreach in the City of Eastvale focusing on residents along Hellman, north of Schleisman. They also advised that they would mail information to the residents within 600 feet of the proposed subtransmission line route (Attachment 1). Staff expressed concern about the flyer because the images were misleading and failed to put the project into context for Eastvale residents. It also failed to explain how a resident could voice their position on the project because SCE had not yet formally filed an application with the California Public Utilities Commission (CPUC). SCE agreed to put images on their outreach letter that would put the project into context for Eastvale residents by using before and after photo renditions (Attachment 2).

DISCUSSION

On December 4, 2015 the City received SCE's Notice of Application for Permit to Construct the Circle City Substation and Mira Loma-Jefferson Subtransmission Line Project (Attachment 3).



City of Eastvale

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Item 4.1

SCE advised City staff that public comments regarding the project were due by January 4, 2016. City staff prepared a template letter that citizens could use to request undergrounding and Mayor Bootsma signed a letter on behalf of the City to represent our position. Again, City staff asked when the public outreach meetings would be held in the City of Eastvale as nothing had been scheduled by SCE, however; a meeting was scheduled in the City of Corona. SCE staff said they would forward our request to the CPUC.

On February 17, 2016, City staff met with Connie Chen, Project Manager with the California Public Utilities Commission. The purpose of the meeting was to collect comments from the City regarding the project during the CPUC "Scoping Period." City staff expressed concern and dissatisfaction with the process and asked when the CPUC would be holding a public outreach meeting in the City of Eastvale. City staff was advised that a second meeting for the City of Corona was added on February 17, 2016 but the CPUC was not able to hold a meeting in Eastvale because they were not able to accommodate the request in their timeline prior to the close of the scoping period on February 29, 2016. City staff was also advised by the CPUC that any public comments received prior to their Scoping Period were not considered valid public comment for the project.

City staff advised the CPUC that the City of Eastvale would hold its own public outreach meeting since they would not accommodate the request nor extend their scoping period timeline. City staff held a public outreach meeting on February 24, 2016 at 5:30 p.m. at Rosa Parks Elementary (Attachment 4).

According to the CPUC, the City of Chino has identified their preferred alternate route as Archibald Ave. for the new subtransmission lines (Attachment 5). The City of Eastvale is formally requesting that SCE underground all new subtransmission lines related to this project within the City of Eastvale.

City staff were recently notified that the City of Corona legally filed a protest to the project on January 6, 2016 (Attachment 6).

Staff recommends the adoption of Resolution No. 16-06 to demonstrate the City's firm opposition to the installation of new poles and new overhead 66kV subtransmission power lines by Southern California Edison (SCE) – Circle City Substation and Mira Loma-Jefferson 66kV Subtransmission Line Project (A.15-12-007) in the City of Eastvale.

FISCAL IMPACT

None

STRATEGIC PLAN IMPACT

None

ATTACHMENT

1. SCE Project Summary Flyer
2. SCE Courtesy Outreach Cover Letter mailed to residents



City of Eastvale

Special City Council Meeting Agenda

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Item 4.1

3. Notice of Application for Permit to Construct the Circle City Substation and Mira Loma-Jefferson Subtransmission Line Project
4. PowerPoint from Public Outreach Meeting on February 24, 2016
5. Project Map
6. Protest of the City of Corona
7. Resolution No. 16-06

Prepared by: Michele Nissen, City Manager
Reviewed by: John Cavanaugh, City Attorney

Project Summary: Circle City Substation and Mira Loma-Jefferson Subtransmission Line

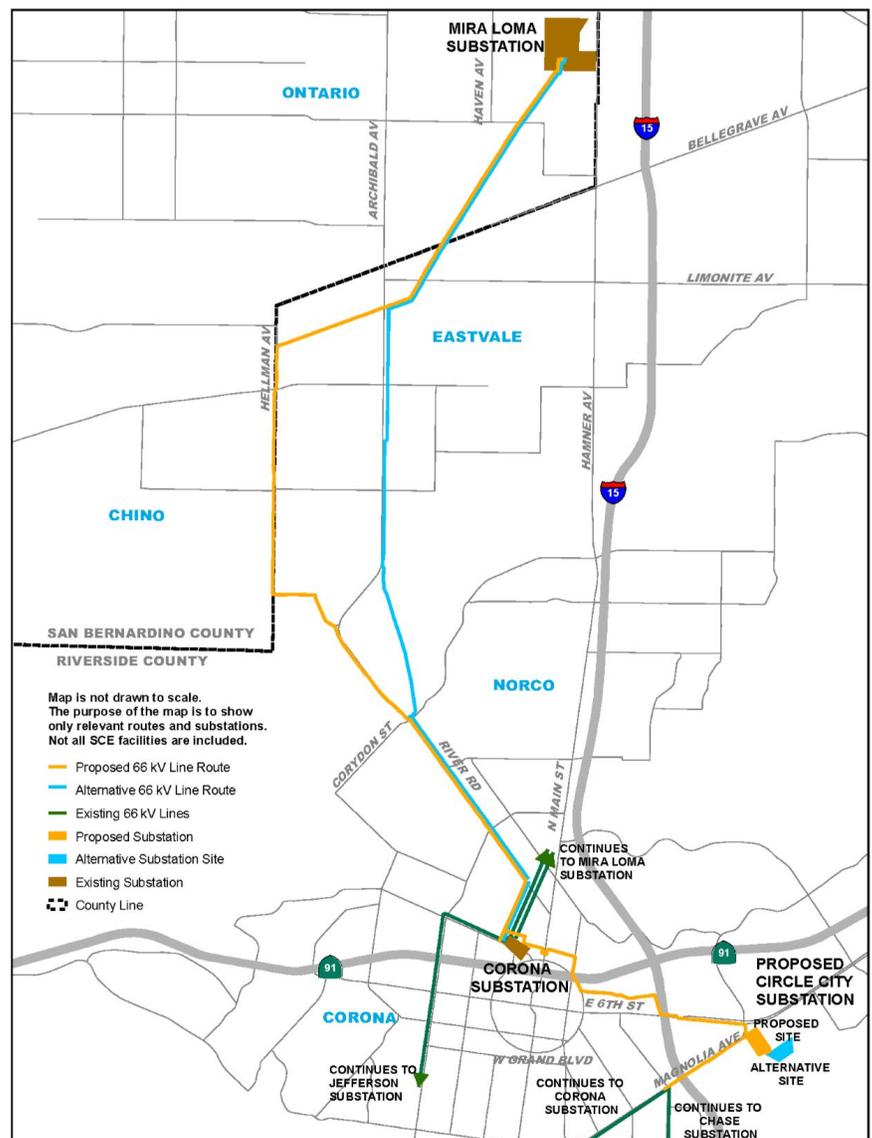
The Circle City Project is Southern California Edison's (SCE) proposal to upgrade the region's electrical infrastructure and improve reliability in the cities of Corona, Eastvale, and Norco. Portions of our existing infrastructure serving the area are near or at their reliable operating limits. Much of the electrical infrastructure that serves our communities was built decades ago, when the typical household's electrical needs were very different. The proposed project addresses growth in the area and increasing electrical usage by our customers. The proposed project is necessary for SCE to continue to safely provide reliable power to our customers.

What is the Proposed Project?

- Construction of a new 66/12 kilovolt (kV) substation (Circle City Substation) in Corona.
- Construction of 2 new double-circuit 66 kV subtransmission source lines to serve the proposed substation.
- Construction of a new 66 kV subtransmission line (Mira Loma-Jefferson line) starting at the existing Mira Loma Substation to a location adjacent to the existing Corona Substation. Upgrade from single to double circuit in some locations.
- Installation of telecommunications and distribution facilities.

What is the Timeline?

- 2009-2015: SCE conducted project planning and public outreach activities.
- 4th quarter, 2015: SCE plans to file the project application with the California Public Utilities Commission (CPUC), starting regulatory review process.
- 2015-2017: CPUC Regulatory Review (Please visit project website for more information).
- 2019: Subject to all regulatory approvals, project construction is anticipated to begin.
- 2021: Project expected to be operational and in-service.



Visual Simulations of the Proposed Project



Existing View from Magnolia Ave near Sherborn St



Visual Simulation of Proposed Project (Source Line Route)



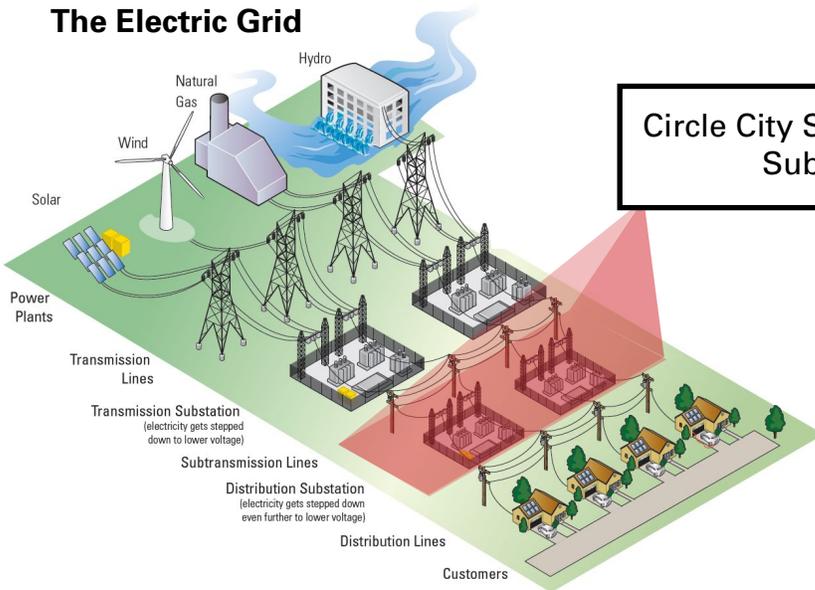
Existing View from River Road Park



Visual Simulation of Proposed Project (Subtransmission Line)

Additional visual simulations are available on our project website

The Electric Grid



Circle City Substation & Mira Loma-Jefferson Subtransmission Line Project

This project is part of our subtransmission system. The subtransmission system is an intermediate step between the higher voltage, bulk transmission system and the lower voltage, local distribution system. It is necessary to “step down” the voltage several times before electricity is delivered to individual customers. This project will help bring power to the local distribution system that feeds your individual homes and businesses.

Where Can I Get More Information?

Call Us: 1-866-464-2005 Option 1 Visit Our Website: www.sce.com/circlecity



November 20, 2015

SUBJECT: Update on the Circle City Substation and Mira Loma-Jefferson 66 kV Subtransmission Line Project

Dear Neighbor,

We are writing to provide you with an update on our permitting activities for the Circle City Substation and Mira Loma-Jefferson 66 kV Subtransmission Line Project (Circle City Project). The Circle City Project is necessary for us to continue to safely provide reliable power to our customers. We have enclosed a project summary to help answer common questions about the Circle City Project.

We are in the process of finalizing our project application, which we anticipate will be submitted to the California Public Utilities Commission (CPUC) for regulatory review before the end of the year. As the regulator for investor-owned utilities, the CPUC is responsible for reviewing and approving major transmission projects, such as the Circle City Project.

Please note there are multiple route alternatives, some of which are underground options. State law requires that we provide at least one route alternative for consideration by the CPUC. The project route will ultimately be determined by the CPUC through the regulatory review process, which is a multi-year process with additional opportunities for public input.

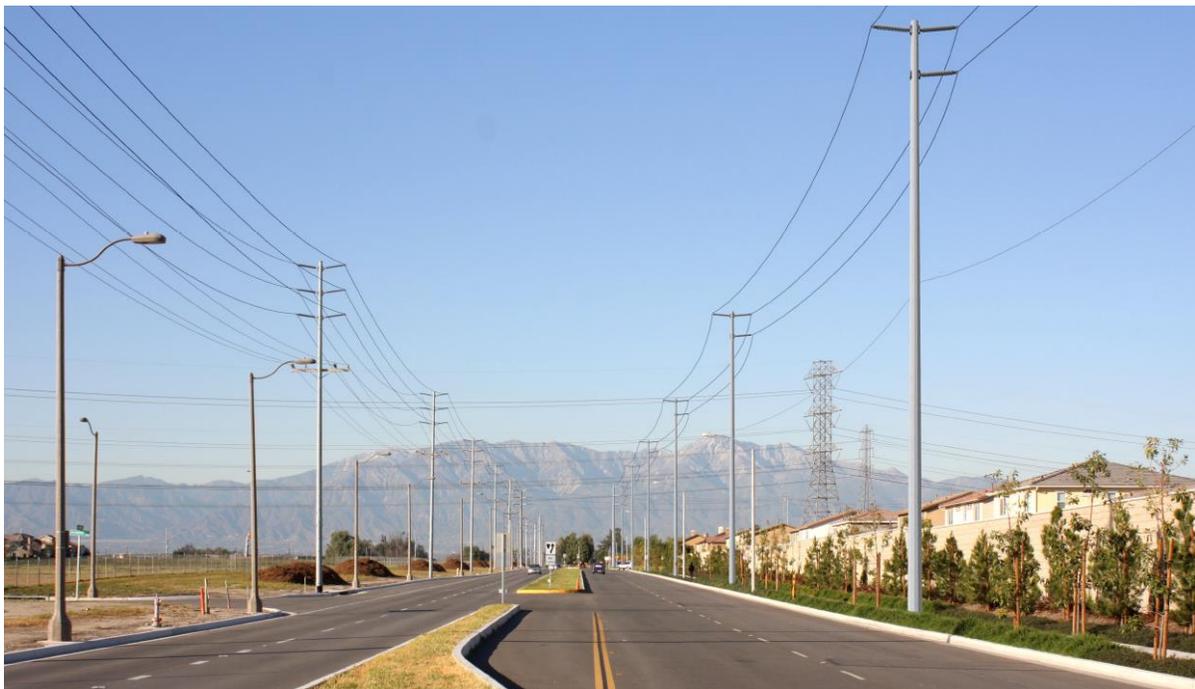
Please review the enclosed project summary to learn more about the Circle City Project. **If you have additional questions, please visit our project website at www.sce.com/circlecity or call us at (866) 464-2005, option 1, to speak with a member of our Engagement Team.**

On the back of this letter you will find an additional visual simulation for the Eastvale area. To view all the visual simulations for the project, please visit the project website listed above.

Enclosure

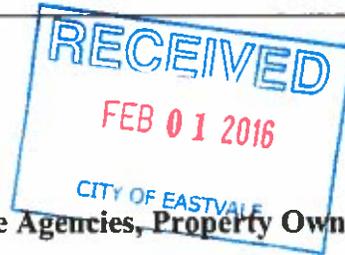


Existing View from Hellman Avenue at Landerwood Drive looking north



Visual Simulation of Proposed Project (Subtransmission Line)

**PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
SAN FRANCISCO, CA 94102-3298**



To: State Clearinghouse, Responsible and Trustee Agencies, Property Owners, & Interested Parties

From: Connie Chen, CPUC Environmental Project Manager

Subject: NOTICE OF PREPARATION (NOP) OF AN ENVIRONMENTAL IMPACT REPORT (EIR) AND NOTICE OF AN INFORMATIONAL WORKSHOP AND SCOPING MEETING: Permit to Construct the Circle City Substation and Mira Loma-Jefferson 66 kV Subtransmission Line Project

Date: January 29, 2016

Description of the Project

Pursuant to the California Environmental Quality Act (CEQA), the State of California Public Utilities Commission (CPUC) is preparing an EIR for the Project identified below, and is requesting comments on the scope and content of the EIR. Southern California Edison (SCE), in its CPUC application (A.15-12-007), filed on December 4, 2015, seeks a permit to construct (PTC) the Circle City Substation and Mira Loma-Jefferson 66 kilovolt (kV) Subtransmission Line Project (Project). The Project would consist of construction of: a new 66/12 kV substation (Circle City Substation); four new 66 kV subtransmission source lines; and a new 66 kV subtransmission line, which would be a combination of both overhead and underground construction. The Project would also include an upgrade to the Mira Loma Substation, construction of approximately six new underground 12 kV distribution getaways that would exit the proposed Circle City Substation, relocation of approximately 1.9 miles of an existing overhead 33 kV distribution line to an underground position, and installation of telecommunication facilities to connect the Project to SCE's existing telecommunications system. Refer to the attached figure for an illustration of the proposed 66 kV subtransmission line routes, the proposed substation site, and the existing substations that would be associated with the Project.

The purpose of this Project is to ensure the availability of safe and reliable electrical service and to provide additional capacity to serve long-term forecasted electrical demand requirements in the Electrical Needs Area (ENA), while also maintaining or improving system reliability and providing greater operational flexibility. The ENA includes the cities of Corona and Norco, and the surrounding area of unincorporated Riverside County.

Location of the Project

The Project would be located in portions of northwestern Riverside County, including the cities of Corona, Eastvale, and Norco; and in portions of San Bernardino County, including the cities of Chino and Ontario. The Circle City Substation would be located approximately 0.25 mile south of the corner of Magnolia Avenue and East 6th Street in Corona, and the subtransmission line would connect the Circle City Substation to the Mira Loma Substation located off Hamner Avenue near the corner of Cantu-Galleano Ranch Road in Ontario. See the attached figure.

Issues To Be Addressed in the EIR

It has been determined that an EIR is required because the Project could result in potentially significant impacts to environmental resources. The EIR will address all of the issues identified in the CEQA Environmental Checklist Form (see CEQA Guidelines Appendix G). The EIR will identify the potentially significant environmental effects of the Project, including those resulting from construction, operation, and maintenance of the Project. The EIR will also discuss and analyze a reasonable range of alternatives

to the Project, including a No Project alternative scenario, and alternatives to the Project that could attain most of its basic objectives while avoiding or reducing any of its significant environmental effects.

In its PEA, SCE identified a number of alternatives that will be considered by the CPUC's EIR team and potentially carried forward for full analysis in the EIR. Other alternatives may be added to the analysis based on input received during the 30-day scoping period following issuance of this NOP, or by the EIR team in response to potentially significant environmental impacts identified during the EIR process.

Specific areas of analysis to be addressed in the EIR include: aesthetics, agriculture and forestry resources, air quality, biological resources, cultural resources, geology and soils, greenhouse gas emissions, hazards and hazardous materials, hydrology and water quality, land use and planning, mineral resources, noise, population and housing, public services, recreation, transportation and traffic, utilities and service systems, and energy conservation. Where feasible, mitigation measures will be recommended to avoid or reduce potentially significant impacts. The EIR will also address potential cumulative impacts of the Project, considered together with past, other current, and reasonably foreseeable future projects in the area.

Information to be included in the EIR will be based, in part, on input and comments received during the scoping period. Decision-makers, responsible and trustee agencies under CEQA, property owners, and members of the public will also have an opportunity to comment on the Draft EIR once it is issued. Additional information about the environmental review process for the Project as well as electronic copies of SCE's PTC Application and Proponent's Environmental Assessment can be found on the CPUC's website for the Project at:

www.cpuc.ca.gov/Environment/info/esa/Circle_City/index.html

Public Scoping Period for this Notice of Preparation

State law mandates a 30-day time limit after the date of the NOP for the scoping period. The scoping period for this Project begins on Friday, January 29th, 2016, and closes at 5:00 p.m. on Monday, February 29th. Please include a name, organization (if applicable), mailing address, and e-mail address of a contact person for all future notification related to this process. Public comments will become part of the public record and will be published in a Scoping Report.

Please send your comments to:

Connie Chen
Circle City Project
c/o Environmental Science Associates
1425 North McDowell Blvd, Suite 200
Petaluma, CA 94954
E-mail: CircleCityEIR@esassoc.com
Fax: (707) 795-0902

Educational Workshop and Scoping Meeting

In order for the public and regulatory agencies to have an opportunity to submit comments on the scope of the EIR for the Project, a meeting will be held during the NOP scoping period. The meeting will be held:

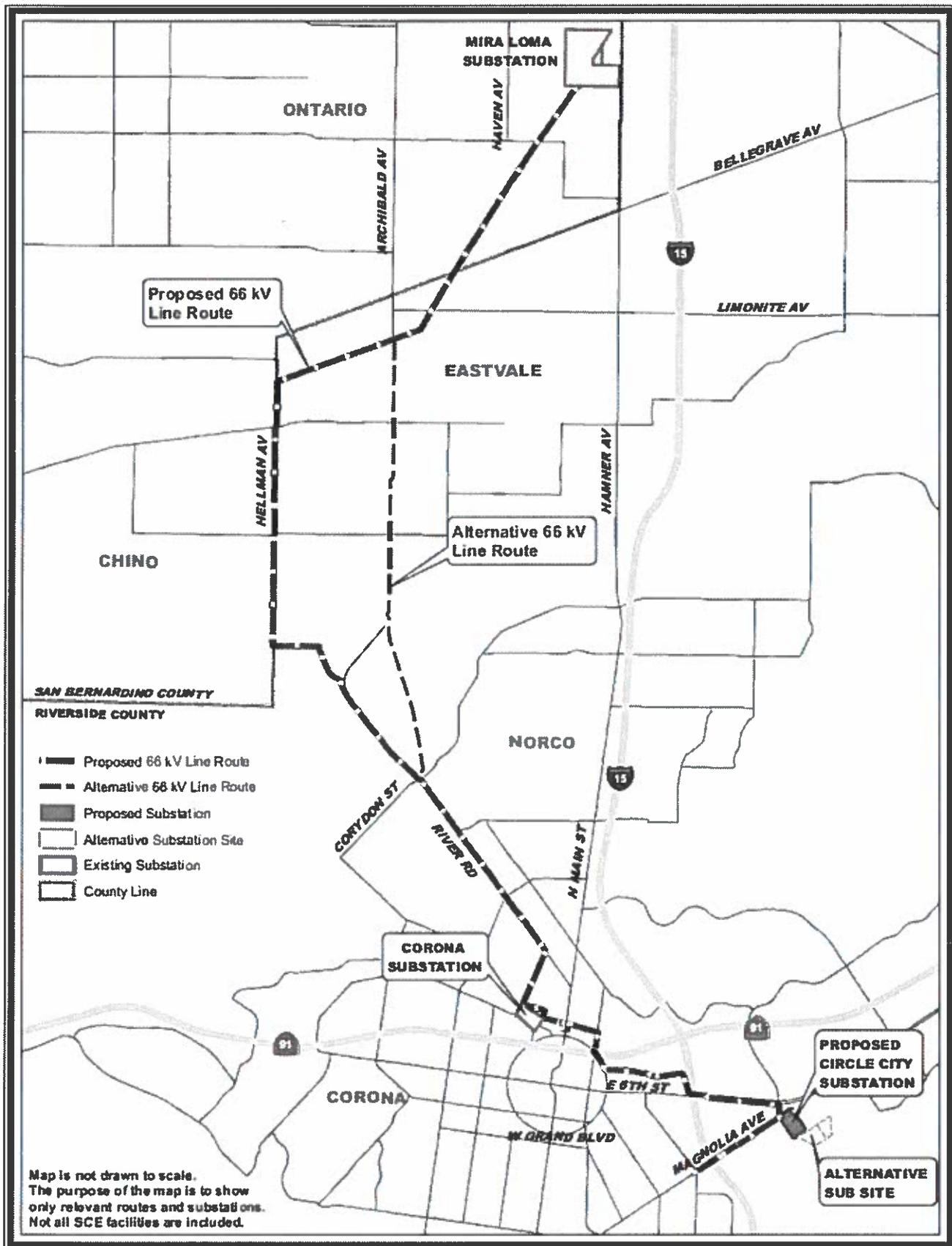
Wednesday, February 17th
6:00 pm – 8:00 pm
Corona Public Library
650 S. Main Street
Corona, CA 92882

From 6:00 to 6:30, the CPUC will hold an educational workshop. This workshop will address: (a) CPUC's process for reviewing the Project application; (b) the environmental review process; and (c) details on how members of the public can become involved with each of these processes.

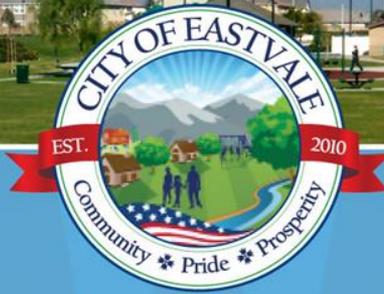
From 6:30 to 8:00 the CPUC will hold the official scoping meeting. The scoping meeting will start with a brief presentation providing an overview of the Project and alternatives identified to date. Following the presentation, interested parties will be provided an opportunity to provide comments about the Project. Comment forms will be supplied for those who wish to submit written comments at the scoping meeting. Written comments also may be submitted anytime during the NOP scoping period to the address, e-mail, or facsimile number provided above.

REMINDER: All comments will be accepted by postmark, e-mail, or facsimile through February 29th, 2016. Please be sure to include your name, organization (if applicable), mailing address, and e-mail address.

Figure 1



Source: Southern California Edison, 2015. Application of Southern California Edison Company (U 338-E) for a Permit to Construct Electrical Facilities with Voltages between 50 kV and 200 kV: Circle City Substation and Mira Loma-Jefferson Subtransmission Line Project. December 4, 2015.



Public Comment Meeting: Circle City Substation 66 kV Line

Feb. 24, 2015



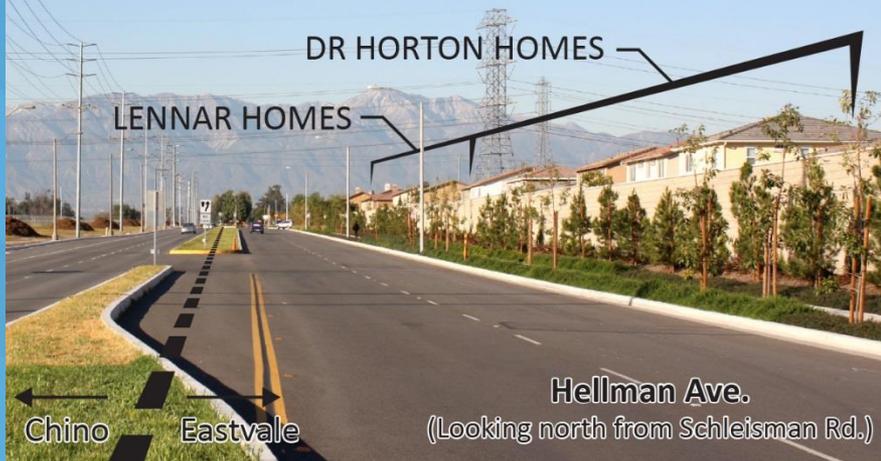
Project Summary

- SCE is proposing to install 66 vK **overhead line** through Eastvale as part of a project to improve service locally.
- Undergrounding is possible, but is not proposed by SCE for the Eastvale portion of the project (underground lines are proposed in Corona).



Project Summary

BEFORE



AFTER



Project Title/Meetings So Far

- Southern California Edison (SCE) Project – “Circle City Substation and Mira Loma-Jefferson 66 kV Subtransmission Line Project”
- CEQA Scoping Meetings by California Public Utilities Commission (CPUC):
 - Feb. 16, 2016 at Circle City Center (365 N. Main Street in Corona)
 - Feb. 17, 2106 at Corona Public Library
 - *CPUC Decided not to hold a meeting in Eastvale*



Environmental Review Schedule

SCE filed PTC Application and December 4, 2015

PEA

Notice of

CEQA P
EIR

45-day P
for Draft

Final EIR

EIR Certified by CPUC

Spring 2017

Comments sent before
January 29 will NOT be
considered by the
CPUC.

January 29,

2016



Project Schedule

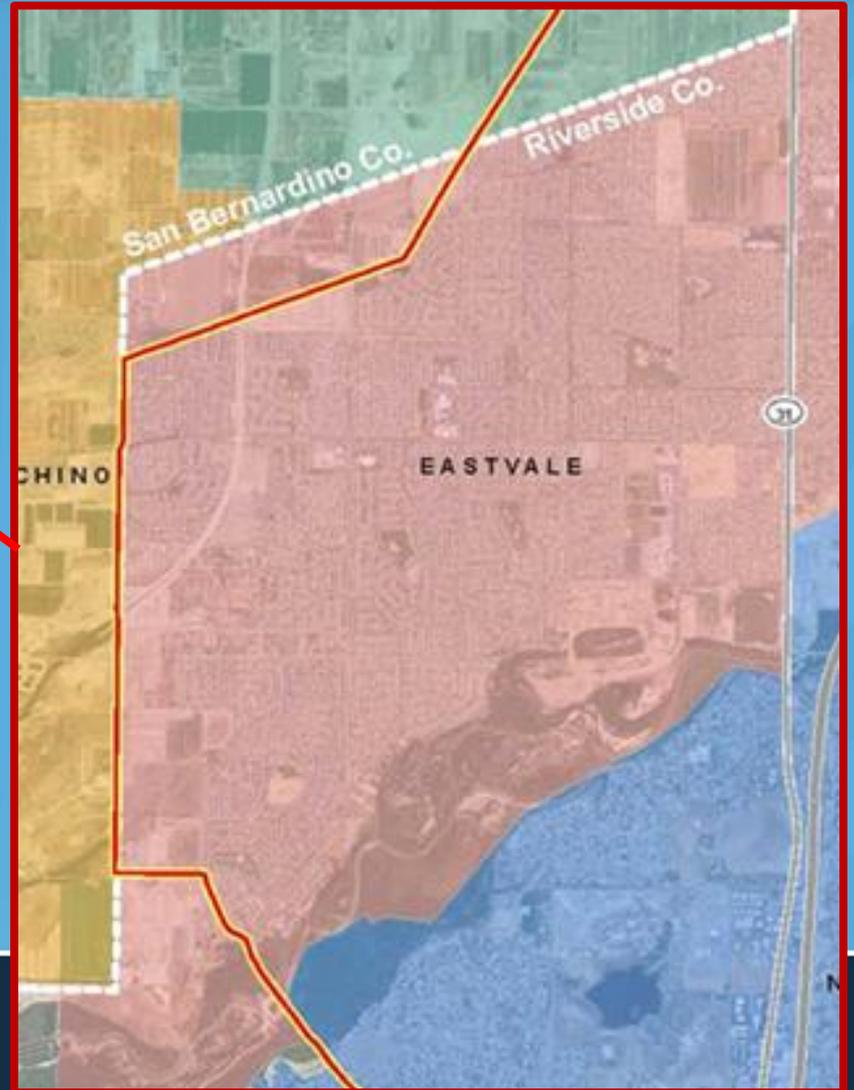
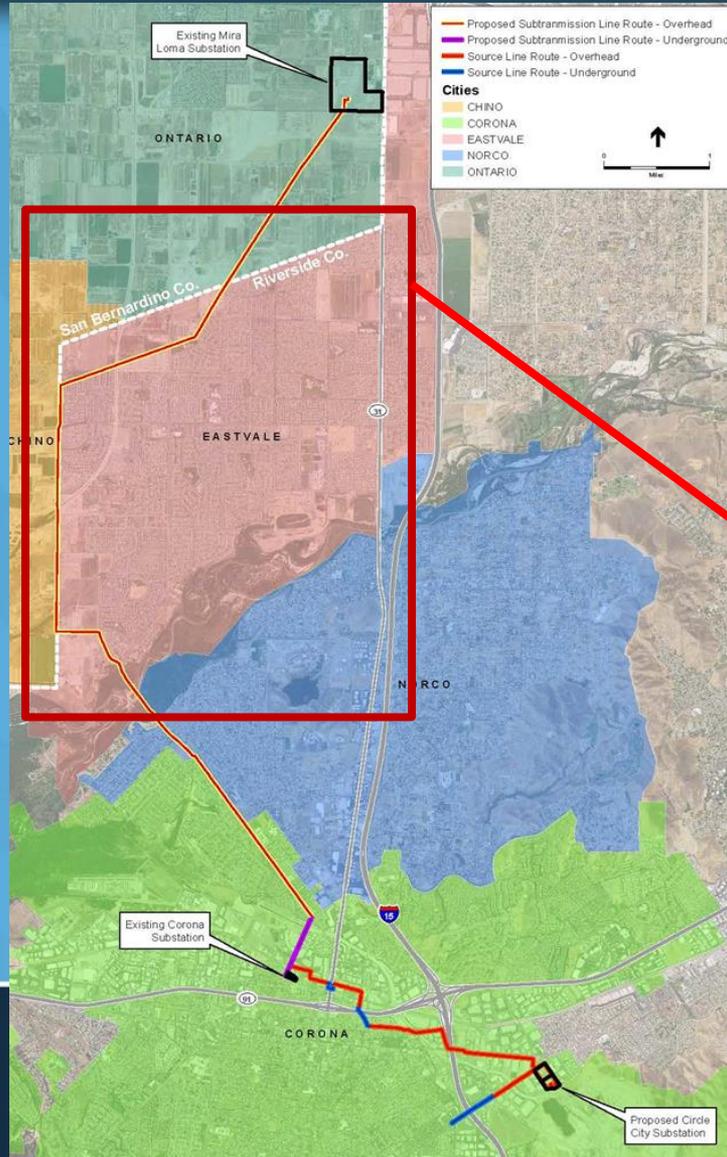
- Approval process by the CPUC will take place in 2017.

Website:

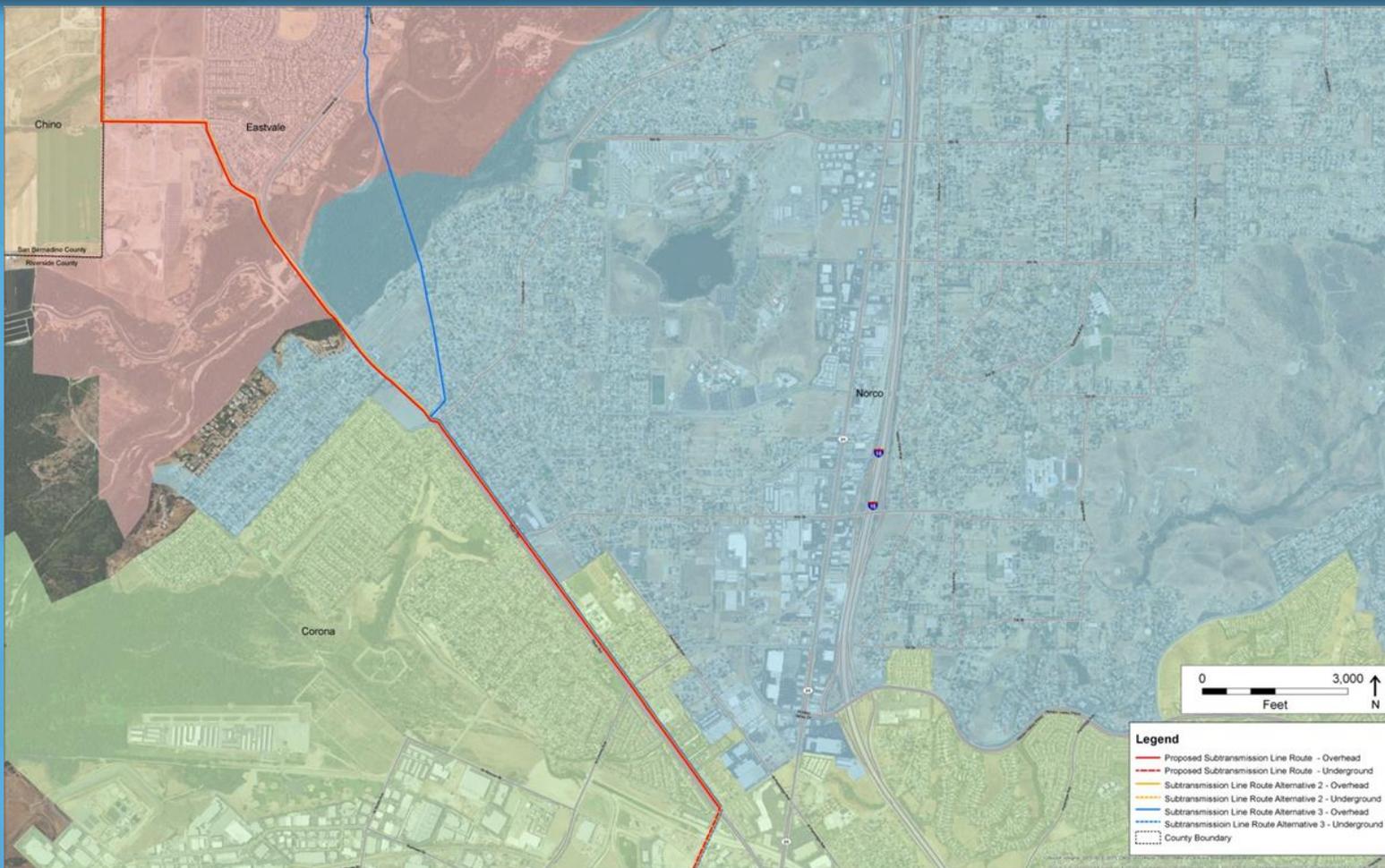
www.cpuc.ca.gov/Environment/info/esa/Circle_City/index.html



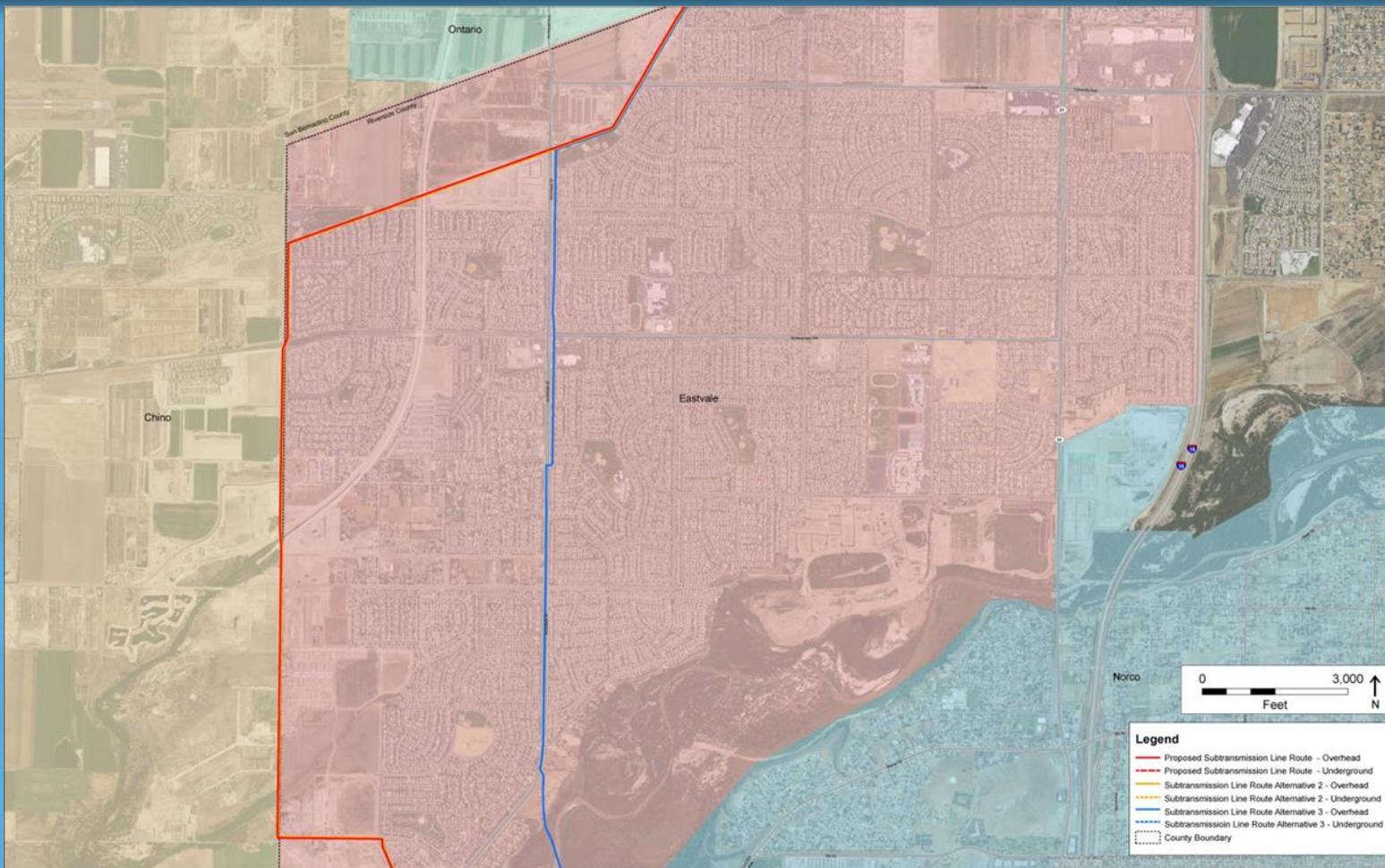
Project Location



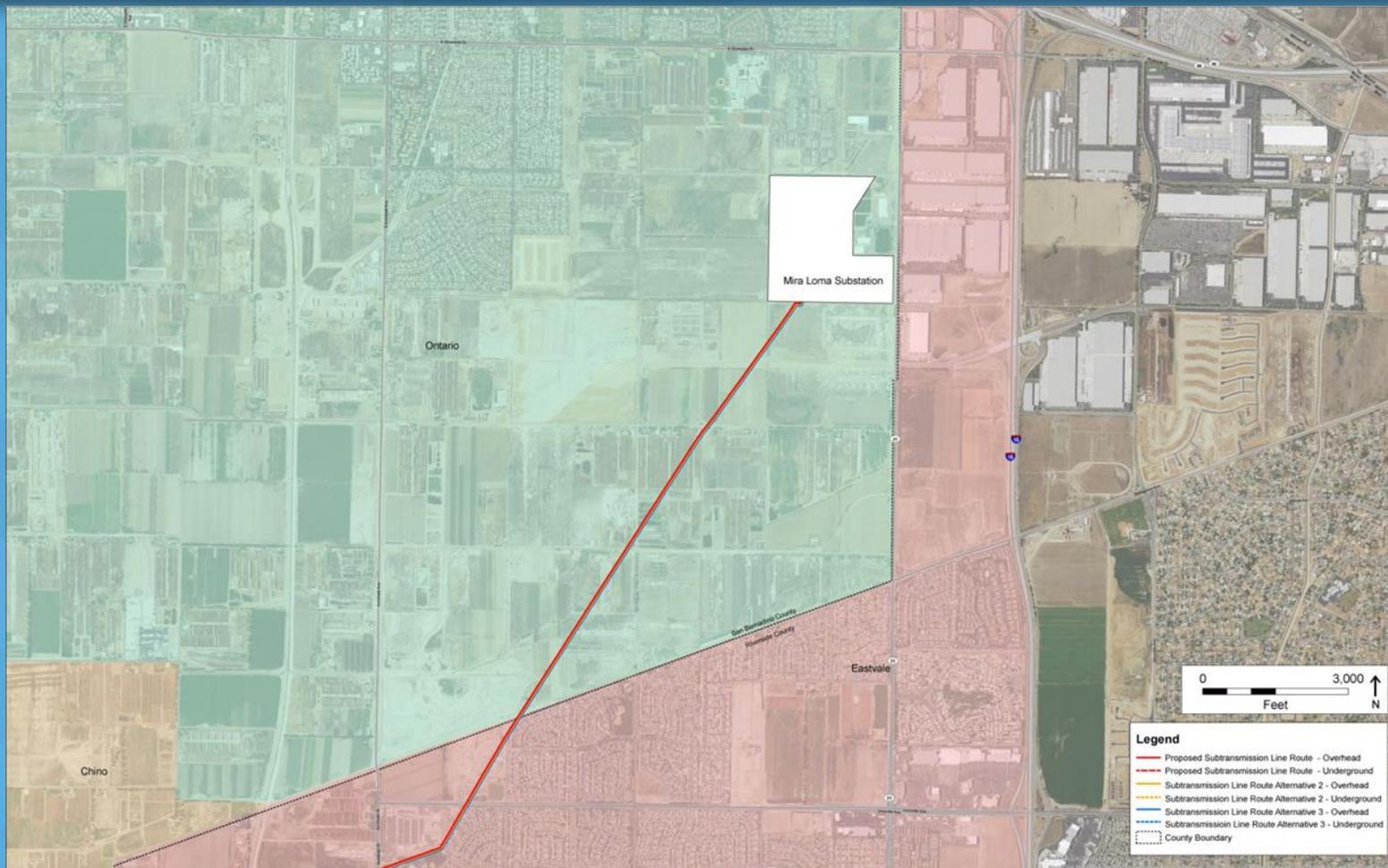
Proposed Project and Alternative Components



Proposed Project and Alternative Components

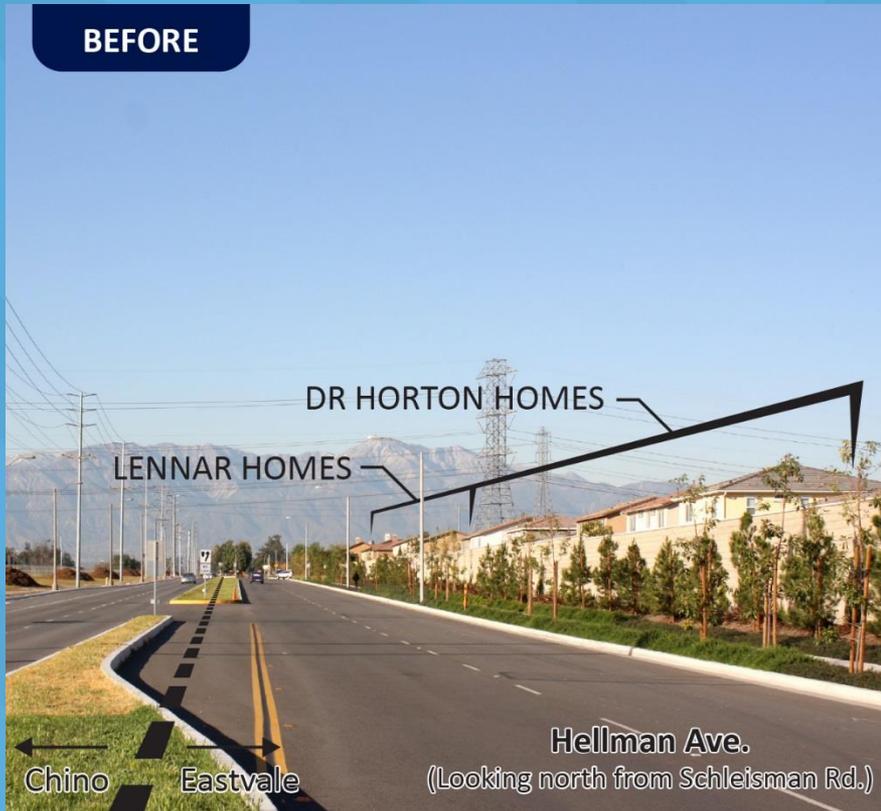


Proposed Project and Alternative Components



Project Summary

BEFORE



AFTER



Circle City Project Draft EIR

- Executive Summary
- Project Description
- Impacts and Mitigation Measures
- Cumulative Effects
- Project Alternatives
- Mitigation Monitoring, Reporting, and Compliance Plan



Draft EIR Environmental Topics

- Aesthetics
- Agriculture and Forestry Resources
- Air Quality
- Biological Resources
- Cultural Resources
- Energy
- Geology and Soils
- Greenhouse Gas Emissions
- Hazards and Hazardous Materials
- Hydrology and Water Quality
- Land Use and Planning
- Mineral Resources
- Noise
- Population and Housing
- Public Services
- Recreation
- Transportation and Traffic
- Utilities and Service Systems



Comment Topics

YES:

- Are there other topics the EIR should address?
- Particular local concerns?
- Local factors that the EIR writers should know about?

NO:

- Letters opposing the project (these come later)



Public Comments

Comments can be submitted in several ways:

- Testimony at tonight's meeting
- Written comments tonight (comment forms provided)
- Send comments via email by Feb 29
- Send written comments by Feb 29
- *The City will include prior comments with our letter.*



Where to Send Comments

Connie Chen

Circle City Project

c/o Environmental Science Associates
1425 North McDowell Boulevard, Suite 200
Petaluma, CA 94954

Fax: (707) 795-0902

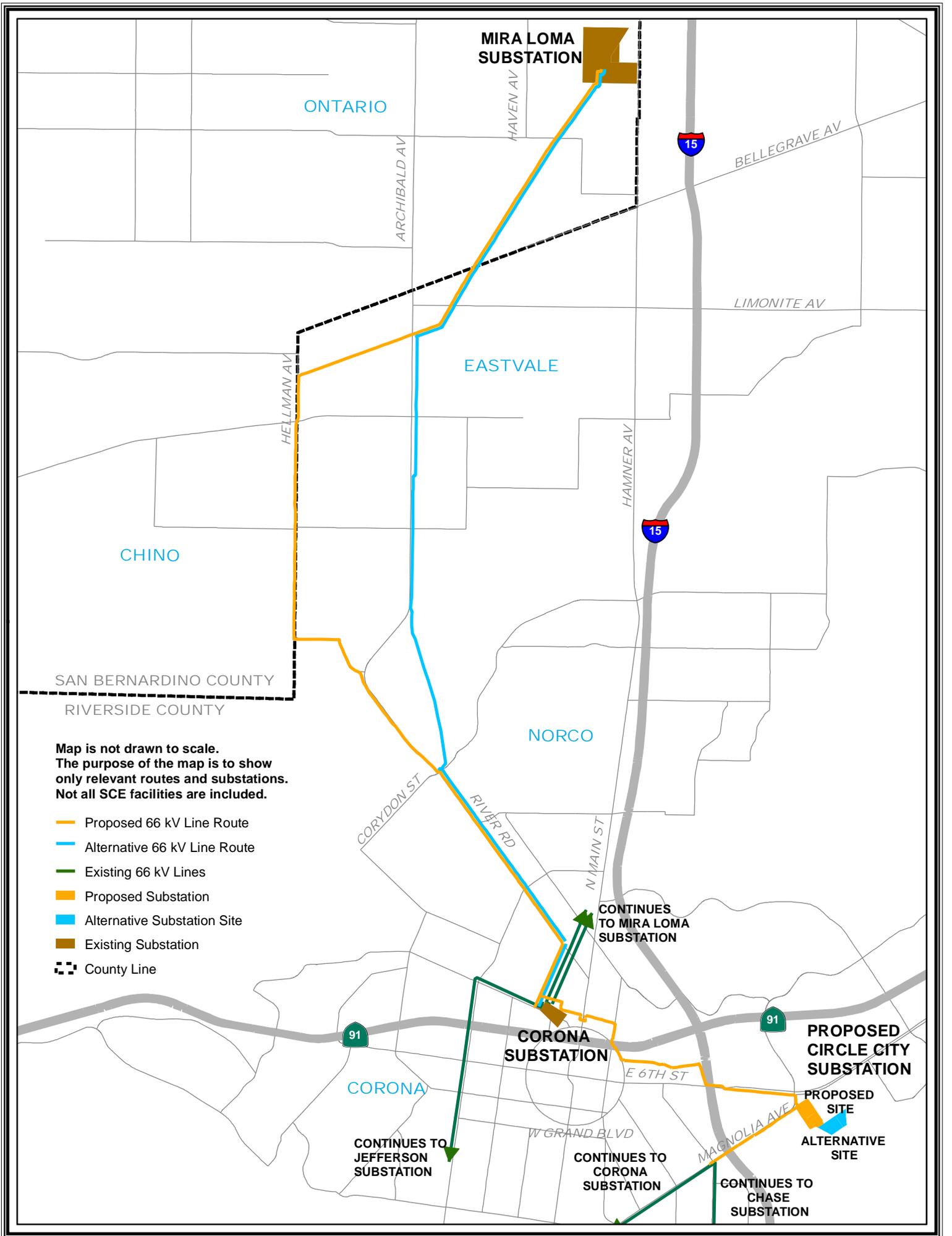
E-mail: CircleCityEIR@esassoc.com

Website:

www.cpuc.ca.gov/Environment/info/esa/Circle_City/index.html

Deadline: February 29, 2016





BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA



FILED
1-06-16
04:59 PM

In the Matter of the Application of SOUTHERN)
CALIFORNIA EDISON COMPANY (U 338-E) For a)
Permit to Construct Electrical Facilities With Voltages)
Between 50 kV and 200 kV: Circle City Substation)
and Mira Loma-Jefferson Subtransmission Line)
Project.)
_____)

Application 15-12-007
(Filed December 4, 2015)

PROTEST OF THE CITY OF CORONA

Scott Blaising
BRAUN BLAISING McLAUGHLIN & SMITH, P.C.
915 L Street, Suite 1480
Sacramento, California 95814
Telephone: (916) 682-9702
E-mail: blaising@braunlegal.com

January 6, 2016

Counsel for the city of Corona

construct so-called “power” lines and substations.² While clearly maintaining the Commission’s jurisdiction over the construction of power lines and substations, GO 131-D also contemplates and requires close coordination with and meaningful input from local governmental agencies that will be impacted by the proposed project.³ The Proposed Project will have a material impact on the residents and businesses in Corona, and on the services and responses provided by Corona. As described in the Circle City Application, the Proposed Project includes construction of the Circle City Substation, which will be located in Corona, and construction of various power lines traversing the roadways of Corona. Indeed, it is undeniable that, while the Proposed Project is regional in nature and will benefit various stakeholders in the region, the Proposed Project will have a direct, unique impact on Corona.

In light of this impact and the requirements of GO 131-D, it is regrettable that SCE denied Corona’s repeated requests in recent months to have SCE more thoroughly describe the Proposed Project and obtain meaningful input from Corona on mitigatable impacts. As further described below, Corona reached out to SCE on several occasions and expressly requested that SCE collaborate with and facilitate public outreach through the Corona City Council. SCE refused Corona’s requests. As such, Corona has no recourse at this juncture except to submit this protest, discover further information about the Proposed Project and its impacts on Corona, and address these impacts through litigation at the Commission.

Corona is still in the process of reviewing the Circle City Application and the accompanying Proponent’s Environmental Assessment (“PEA”). As such, at this stage this

² As noted in GO 131-D, “[a] power line is a line designed to operate between 50 and 200 kV.” (GO 131-D; Section I.)

³ *See, e.g.*, GO 131-D; Section IX.B.1.d. (requiring that the utility’s application include a statement about local government agencies’ respective positions on the proposed facilities).

protest is principally intended to alert the Commission and SCE of Corona's objection to *ex parte* review and consideration of the Circle City Application, which otherwise would be allowed under Section IX.B.6 of GO 131-D, and to inform the Commission of Corona's belief that hearings will be needed in order to identify and address factual issues associated with the Circle City Application. Corona plans to work closely with the Commission's Energy Division as it oversees the California Environmental Review Act ("CEQA") review of the Proposed Project. Corona understands that, on projects such as this one, the Commission's CEQA review process is meant to foster "the effective and efficient participation of all groups that have a stake in the public utility regulation process."⁴

Corona has identified several preliminary matters of concern to Corona and requests that these matters receive due consideration. Corona anticipates propounding discovery requests related to various matters in the Circle City Application and PEA, and Corona anticipates further review and analysis of these matters. Accordingly, Corona reserves the right to address and protest issues in the course of this proceeding as issues arise and are further developed. As such, the information presented below is merely intended to inform the Commission of certain preliminary concerns and objections related to the Circle City Application.

II. PROTEST

A. SCE Has Failed To Meaningfully Inform Corona And Obtain Necessary Input

GO 131-D states that the Circle City Application should include, among other things, a written position statement from "local governmental agencies that may be impacted by the

⁴ See, e.g., Cal. Pub. Util. § 1803.1.

proposed project.”⁵ This requirement is based on the assumption that SCE has reached out to local governmental agencies, in particular those that will be materially impacted by the proposed project, for the purpose of informing them of the proposed project, becoming aware of their concerns and ideally addressing these concerns prior to SCE’s submittal of an application. Noticeably absent from the Circle City Application is any statement from Corona as to its position on the Proposed Project, notwithstanding the fact that Corona is the local governmental agency that will be most impacted by the Proposed Project. Instead, the Circle City Application contains a brief summary, which principally portrays SCE’s efforts *three to six years ago* to describe the Proposed Project, as it existed *at that time*, a limited statement about SCE’s recent attempt to “brief” city staff and a generic statement that “[t]he City of Corona expressed an interest in the Proposed Project due to the location of the proposed substation and subtransmission lines.”⁶

Consistent with GO 131-D and policy preferences in favor of communicating with local governmental agencies, SCE has in the past routinely included the following statement in its PEAs: “SCE encourages communication and outreach to local communities, local businesses, elected and appointed officials, and other interested parties...[and that] SCE’s goal is to ensure that it understands and addresses, where possible, issues of interest or potential concern regarding its proposed projects.”⁷ From Corona’s perspective, this simply did not occur with respect to the Proposed Project.

⁵ See GO 131-D; Section IX.B.1.d.

⁶ Circle City Application at 14.

⁷ SCE PEA in Application (“A.”)14-12-013 at G-1. See also SCE PEA in A.07-04-028 at D-1 and A.07-05-036 at G-1.

With respect to the Proposed Project, SCE *refused* to meaningfully inform Corona and obtain input from Corona on land use and other matters on which Corona has a unique and important perspective. In effect, SCE refused to consult with Corona on land use matters. SCE's refusal flies in the face of various policy statements and Commission decisions that assume, if not require, close coordination with and cooperation from local governmental agencies. For example, GO 131-D states that, although local governmental agencies may not regulate power line projects, since that is within the domain of the Commission, the utility nevertheless has an affirmative duty to consult in good faith with the local governmental agency on land use matters.⁸

Set forth as Attachment 1 to this protest is a letter that Corona's City Manager sent to SCE's responsible executive, Ron Nichols, dated November 5, 2015 ("Corona Letter"). The Corona Letter describes certain aspects of Corona's concern with SCE's outreach efforts. To be sure, SCE's outreach efforts did not rise to the level necessary to satisfy SCE's duty to consult with Corona on key land use matters. The following excerpted statements summarize Corona's concerns:

On October 8, 2015, [the Corona City Manager] personally met with representatives of SCE [("City Manager Meeting")] to impress upon SCE the City's belief that the City Council, as well as the residents, businesses and other stakeholders within the City, are owed an opportunity to engage in meaningful dialogue with SCE on SCE's current plans for the Project.⁹

* * *

⁸ See GO 131-D; Section XIV.B. ("This General Order clarifies that local jurisdictions acting pursuant to local authority are preempted from regulating electric power line projects, distribution lines, substations, or electric facilities constructed by public utilities subject to the Commission's jurisdiction. However, in locating such projects, the public utilities shall consult with local agencies regarding land use matters.") See also Resolution E-4243 at 11 and Decision 11-11-019 at 2.

⁹ Corona Letter at 1.

SCE's decision [to not meet with the Corona City Council] shows contempt for the public involvement process, and evidences an unwillingness to conduct genuine outreach in Corona – the city that will be most impacted by the Project. At this stage of project development, briefings and one-sided presentations do not constitute public outreach; bidirectional dialogue and engagement are needed.¹⁰

SCE's response to Corona's concerns is telling. In a letter, dated November 16, 2015 (“SCE Letter”), after reiterating what SCE feels were its “early outreach” efforts, SCE explains its decision to forgo a meeting with the Corona City Council: “It bears repeating; however, that SCE's filing with the CPUC is just the starting point for stakeholder input. Indeed, once SCE submits its filing, the CPUC process includes numerous and continuous opportunities for consideration of stakeholder input and modification to SCE's Proposed Project.”¹¹ In essence, SCE has chosen to bypass meaningful interaction and consultation with Corona, in a local venue, and SCE has instead invited Corona to participate in a litigated proceeding before the Commission in San Francisco. This is as disappointing as it is inefficient and wasteful, and evinces SCE's failure to satisfy its duty to consult.

Corona restates below Corona's requests regarding the Proposed Project. Since SCE has refused to consult with Corona prior to submitting the Circle City Application, Corona will now seek to address these requests in this litigated proceeding:

- Provide more and better information regarding the project.
- Give residents, businesses and other stakeholders the opportunity to comment on where SCE proposes to construct their high voltage lines and where they propose to place them above ground and underground.
- Genuinely engage in a communication program that demonstrates an authentic desire to connect with the community about the project and

¹⁰ Corona Letter at 2.

¹¹ SCE Letter at 2.

diligently work to get meaningful feedback from an informed community.

- Have empathy and mitigation support for the impacts of high KV infrastructure weaving through the community.
- Actively work with all regional stakeholders currently doing major public works projects in the community, including more than \$1 Billion of major freeway and other roadway improvements, so that we can all minimize, to the greatest extent possible, the closure and “cutting” of certain new and recently reopened streets
- Engage with those same regional stakeholders to assure that SCE’s proposed facilities are coordinated with these public works projects.¹²

B. Unique Measures Should Be Considered To Avoid Post-Freeway Shock

Corona is at the virtual epicenter of freeway construction activity being undertaken by the Riverside County Transportation Commission. Over the last year or so, and continuing for the next couple or so years, Corona’s residents and businesses will experience material impacts associated with improvements to State Route 91 and Interstate 15 (“Freeway Projects”). Just as these improvements will be winding down, and roadways sealed and finished, SCE plans to install its facilities under, on and over many of the same roadways that have been most impacted by the Freeway Projects. Upon initial review of the PEA, it does not appear that SCE has given this issue proper attention or consideration.

As the Commission can imagine, Corona’s residents and businesses have already been impacted by the Freeway Projects, and Corona would like to reduce or avoid further impacts whenever possible. Corona has tried to communicate this concern to SCE, to seemingly no avail. While Corona is mindful of certain limitations with respect to permits for the Freeway Projects, Corona has expressed a willingness to act as a liaison and/or use its permitting authority to install

¹² Corona Letter at 2-3.

infrastructure now, as part of or in conjunction with the Freeway Projects, that may alleviate or lessen the impact on Corona's roadways when and if SCE begins construction on the Proposed Project.

In its review of the Proposed Project, Corona requests that the Commission be mindful of the impacts on Corona's residents and businesses from the Freeway Projects, and work cooperatively and collaboratively with Corona to mitigate future impacts from the Proposed Project.

C. SCE's Decisions With Respect To Undergrounding Should Be Examined

In the Circle City Application, SCE states that SCE interacted with Corona six years ago regarding undergrounding certain sensitive portions of the power line, which had been expressed as a desire of Corona.¹³ Corona recently reiterated this desire. In the City Manager Meeting, Corona's City Manager repeatedly stated that Corona is not interested in having the *entirety* or even a majority of the power line undergrounded – but Corona absolutely believes that further discussion and public input is needed to identify where undergrounding should occur.

For example, as part of Source Line Segment 1 it appears that SCE proposes to install a double-circuit, overhead power line along West Blaine Street, including the segment between Harrison Street and Sheridan Street.¹⁴ This could be problematic for several reasons, not the least of which is the likely impact on a sensitive development currently under construction within Corona. The Main Street Metro development is a long-anticipated mixed-use urban development that is currently under construction. The Main Street Metro development is essentially the redevelopment of a former underutilized shopping center that was demolished and

¹³ See Circle City Application at 14.

¹⁴ See, e.g., Circle City Application; Appendix F at 8 and PEA at 2-4 (Volume 1).

is now being replaced with multi-story apartment buildings and new commercial buildings. This is a major new development for the once-blighted area, as the buildings exemplify modern architecture that include high quality building materials and exterior treatments that vastly improve the visual appearance of the area. Importantly, one of the multi-story apartment buildings will, in certain portions, abut West Blaine Street, and will be adjacent to and apparently beneath SCE's proposed double-circuit *overhead* power line.

Corona is interested in further examining SCE's proposed plans with respect to which sections of the Proposed Project within Corona are planned to be undergrounded and which sections are planned to be installed overhead. At this time, Corona alerts SCE and the Commission that it appears that certain preliminary decisions made by SCE in this regard may need to be challenged.

D. One or More Public Participation Hearings Should Be Held In Corona

In its description of the process associated with the Commission's review of proposed power lines, the Commission states that "public participation hearings are commonly held in communities located near the proposed project. Although the public comments are not part of the formal evidentiary record, public participation hearings give the public an opportunity to directly address the CPUC and inform it of any concerns regarding the project."¹⁵ In the Circle City Application, SCE does not propose that the Commission conduct any public participation hearings.

¹⁵ See *Electric Transmission Siting at the California Public Utilities Commission*, dated January 30, 2009, at 2 (available at the Commission's Transmission Siting and Environmental Permitting website: www.cpuc.ca.gov/PUC/energy/Environment/).

Corona believes that one or more public participation hearings should be held in Corona – the city most impacted by the Proposed Project. Corona will make its facilities available to the Commission and will cooperate as may be needed to hold any public participation hearings in Corona. Corona also understands that some of its residents are interested in public participation hearings in Corona.¹⁶ More residents may express further support for this request once they become aware of the Proposed Project.

III. PROCEDURAL MATTERS

As requested in Rule 2.6(d), Corona provides the following responses:

A. Proposed Category

The instant proceeding is appropriately categorized at “ratesetting.”

B. Need for Hearing

Due to the possibility for significant impacts on Corona due to, among other things, construction activities related to the Proposed Project, particularly in light of impacts associated with the Freeway Projects, Corona believes that evidentiary hearings will be necessary.

C. Issues to Be Considered

Corona is still evaluating the Circle City Application, PEA and issues associated with SCE’s request, and therefore Corona reserves the right to identify issues that should be addressed in this proceeding. The issues described herein are intended to preliminarily inform SCE and the Commission of certain preliminary issues with which Corona has concerns.

¹⁶ See Attachment 2 for an e-mail from a Corona resident to the Commission’s public advisor seeking an opportunity to ask questions about and address concerns with the Proposed Project.

D. Proposed Schedule

Corona objects to the proposed schedule set forth by SCE in the Circle City Application.¹⁷ Among other things, the proposed schedule does not contemplate or plan for evidentiary hearings, nor does it accommodate public participation hearings. Corona requests that these and other matters be addressed at the prehearing conference, and that the Scoping Ruling in this proceeding include a schedule that allows for full and fair litigation of contested issues in the Circle City Application.

IV. PARTY STATUS

Pursuant to Rule 1.4(a)(2), Corona hereby requests party status in this proceeding. As described herein, Corona has a material interest in the matters being addressed in this proceeding. Corona designates the following person as the “interested party” in this proceeding:

Scott Blaising
BRAUN BLAISING McLAUGHLIN & SMITH, P.C.
915 L Street, Suite 1480
Sacramento, California 95814
E-mail: blaising@braunlegal.com

Additionally, Corona requests “information only” status for the following:

John Higginbotham
City of Corona
400 South Vicentia Avenue
Corona, California 92882
E-mail: John.Higginbotham@ci.corona.ca.us

/

/

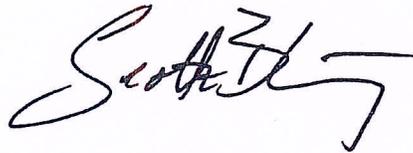
¹⁷ See Circle City Application at 16.

V. CONCLUSION

Corona respectfully requests that the issues addressed herein, and other issues that may arise during the course of this proceeding, be thoroughly evaluated as part of this proceeding. Corona thanks Commissioner Picker and Administrative Law Judge Kim for their thoughtful consideration of this protests and the issues summarized herein.

Dated: January 6, 2016

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Scott Blaising". The signature is stylized with a large, sweeping initial "S" and a long horizontal stroke at the end.

Scott Blaising
BRAUN BLAISING McLAUGHLIN & SMITH, P.C.
915 L Street, Suite 1480
Sacramento, California 95814
Telephone: (916) 682-9702
E-mail: blaising@braunlegal.com

Counsel for the city of Corona

ATTACHMENT 1



OFFICE OF: City Manager

Phone: 951-736-2370
Fax: 951-736-2493

400 South Vicentia Avenue, Corona, California 92882
City Hall Online All The Time – <http://www.discovercorona.com>

November 5, 2015

Via Electronic Mail

Mr. Ron Nichols
Senior Vice President, Regulatory Affairs
Southern California Edison Company
2244 Walnut Grove Avenue
Rosemead, CA 91770

Re: Proposed Circle City Substation Project – City of Corona

Dear Mr. Nichols:

We understand that Southern California Edison (SCE) is planning to submit an application with the California Public Utilities Commission (CPUC) sometime this month for approval to construct the proposed Circle City Substation /Mira Loma-Jefferson 66 kV Line Project, which includes a substation in Corona and various sub-transmission lines winding through the City (Project). I am writing this letter to express deep disappointment at SCE's recent decision to forego meaningful public input and an opportunity for our residents and businesses to be informed and given a chance to comment on the Project before SCE's application is submitted to the CPUC. The Project will have a significant impact on Corona's residents, businesses and other stakeholders, and it is dismaying, at best, that SCE has chosen to forsake a process by which it could effectively understand and address issues and concerns regarding the Project.

On October 8, 2015, I personally met with representatives of SCE to impress upon SCE the City's belief that the City Council, as well as the residents, businesses and other stakeholders within the City, are owed an opportunity to engage in meaningful dialogue with SCE on SCE's current plans for the Project. I also made it very clear that we believe that SCE has done very little to make the community of Corona aware of the proposed Project, even though apparently the Project has been in process by SCE for several years. I then specifically invited SCE to attend a City Council study session in late-October to educate the council and public on the details of the Project. I personally committed to moving thing along quickly, so as not to unduly delay SCE's application. Unfortunately, on October 16, 2015 I was informed that SCE had declined my invitation. This is disappointing, to say the least.

SCE's decision shows contempt for the public involvement process, and evidences an unwillingness to conduct genuine outreach in Corona – the city that will be most impacted by the Project. At this stage of project development, briefings and one-sided presentations do not constitute public outreach; bidirectional dialogue and engagement are needed.

Because of SCE's refusal to meaningfully involve the City Council and community before submitting its application to the CPUC, Corona is considering options with respect to litigating this matter at the CPUC. This is unfortunate. Litigation at the CPUC will likely result in unnecessary delays and costs for the Project, and needlessly impair the relationship between SCE and Corona. At its meeting last night, the City Council authorized staff to participate at the CPUC, as may be necessary in light of SCE's current plan, and to engage in the City's own public notification process. We are, of course, hopeful to avert unnecessary litigation at the CPUC.

I ask for your involvement. I ask that SCE re-consider our request to temporarily suspend its plans to file the Project application at the CPUC in order to first truly conduct public outreach to Corona. I understand from reviewing past applications filed by SCE at the CPUC that, as part of the required public involvement process, "SCE encourages communication and outreach to local communities, local businesses, elected and appointed officials, and other interested parties...[and that] SCE's goal is to ensure that it understands and addresses, where possible, issues of interest or potential concern regarding its proposed projects."

This is commendable, yet such efforts to date have not been undertaken in Corona.

All the City is asking SCE to do is:

- Provide more and better information regarding the Project.
- Give residents, businesses and other stakeholders the opportunity to comment on where SCE proposes to construct its high voltage lines and where SCE proposes to place them above ground and underground.
- Genuinely engage in a communication program that demonstrates an authentic desire to connect with the community about the Project and diligently work to get meaningful feedback from an informed community.
- Have empathy and mitigation support for the impacts of high voltage infrastructure weaving through the community.
- Actively work with all regional stakeholders currently doing major public works projects in the community, including more than \$1 Billion of major freeway and other roadway improvements, so that we can all minimize, to the greatest extent possible, the closure and "cutting" of certain new and recently reopened streets.

Mr. Ron Nichols
Senior Vice President, Regulatory Affairs
Southern California Edison Company
November 5, 2015
Page 3

- Engage with those same regional stakeholders to assure that SCE's proposed facilities are coordinated with these public works projects.

I am available to arrange and facilitate SCE's collaboration with and public outreach through the City Council. If SCE is agreeable to this approach, I ask that you or a member of your staff contact me to coordinate next steps.

Thank you in advance for your consideration of this request. If you have any questions concerning this matter, please feel free to contact me.

Sincerely,

A handwritten signature in blue ink, appearing to read "Darrell Talbert", with a stylized flourish extending to the right.

Darrell Talbert
City Manager

cc: Timothy Sullivan, CPUC Executive Director
Ed Randolph, CPUC Energy Division Director

ATTACHMENT 2

Scott Blaising

From: Scott Blaising
Sent: Wednesday, January 06, 2016 11:48 AM
To: Scott Blaising
Subject: FW: SCE Application for Permit to Construct -

From: ckvincent@aol.com [<mailto:ckvincent@aol.com>]
Sent: Wednesday, December 30, 2015 10:40 PM
To: public.advisor@cpuc.ca.gov
Cc: Darrell Talbert
Subject: SCE Application for Permit to Construct -

Re: SCE Circle City Substation Project

I have been a Corona resident for over 35 years. I have lived in El Cerrito and in South Corona. Almost every day I travel from my home to the Dairyland dog park in Eastvale. I attend church in Norco. I am active in my community and travel throughout the area as a volunteer, to shop, to visit friends, to attend classes, to use the post office and for medical and dental appointments for myself and others. In other words, the project SCE proposes will impact me on a daily basis during and after completion.

Having read the application submitted by SCE, I remain concerned about the lack of detail used to describe the construction process and just how risk will be mitigated. Who and how is it determined whether lines will be buried or stretched between poles? How many streets will be affected and for how long? What method/equipment will be used to trench or hoist lines, to dig holes? Where will the construction equipment be stored? How will the street conditions be impacted? What time of day/night will this take place? How will existing electrical service be impacted; for whom and for what length of time? Will emergency vehicles be able to access all construction areas/residences/businesses 24/7? What safety procedures will be implemented in and around construction sites? Who will pay for additional traffic control measures during rush hour? These are just the first few questions I have formulated.

There is significant research about medical risks of exposure to electric and magnetic fields. Here are just a couple of the sites I have reviewed:

<http://www.cancer.gov/about-cancer/causes-prevention/risk/radiation/magnetic-fields-fact-sheet#q4>

<http://seek.niehs.nih.gov/texis/search/?pr=internet-all&query=electro+magnetic+fields>

SCE's statement that they have conducted a Proponent's Environmental Assessment and concluded that their proposed methods are sufficient to reduce risk to acceptable levels seems a bit self-serving. Not having experience in these matters, I don't know if this is

routine or if SCE has special privileges. They also seem somewhat cavalier about their conclusion that there will be significant impacts to Air Quality.

I'm certain that the general population shares my lack of understanding and my many concerns. I strongly object to this project continuing without public meetings conducted by SCE for the opportunity to answer these questions for me and everyone else who will be impacted. I understand that SCE has been approached by City of Corona officials for additional time for public comment. Please take another look at this massive project and permit those of us who will live with the during, and after effects to ask our questions and get reasonable answers.

Thank you,

Cynthia Vincent
2374 Taylor Ave.,
Corona, CA 92882
951-736-6870

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA



FILED
1-06-16
04:59 PM

In the Matter of the Application of
SOUTHERN CALIFORNIA EDISON
COMPANY (U338E) For a Permit to
Construct Electrical Facilities With Voltages
Between 50 kV and 200 kV: Circle City
Substation and Mira Loma-Jefferson
Subtransmission Line Project.

Application 15-12-007
(Filed December 4, 2015)

CERTIFICATE OF SERVICE

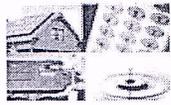
I hereby certify that I have on this date served a copy of **PROTEST OF THE OFFICE OF RATEPAYER ADVOCATES** to all known parties by either United States mail or electronic mail, to each party named on the official service list attached in Application 15-12-007.

I also hand-delivered a hard copy to the assigned Administrative Law Judge's mail slot.

Executed on **January 6, 2016** at San Francisco, California.

/s/ NELLY SARMIENTO

NELLY SARMIENTO



California Public
Utilities Commission

[CPUC Home](#)

Service Lists

PROCEEDING: A1512007 - EDISON - FOR A PERMI
FILER: SOUTHER CALIFORNIA EDISON COMPANY
LIST NAME: LIST
LAST CHANGED: DECEMBER 18, 2015

Parties

TAMMY JONES
SR. ATTORNEY
SOUTHERN CALIFORNIA EDISON COMPANY
2244 WALNUT GROVE AVE./ PO BOX 800
ROSEMEAD, CA 91770
FOR: SOUTHERN CALIFORNIA EDISON COMPANY

Information Only

CASE ADMINISTRATION
SOUTHERN CALIFORNIA EDISON COMPANY
2244 WALNUT GROVE AVENUE, ROOM 800
P.C.
ROSEMEAD, CA 91770

SCOTT BLAISING
COUNSEL
BRAUN BLAISING MCLAUGHLIN & SMITH,
915 L STREET, SUITE 1270
SACRAMENTO, CA 95814

State Service

KIMBERLY KIM
CALIF PUBLIC UTILITIES COMMISSION
DIVISION OF ADMINISTRATIVE LAW JUDGES
ROOM 5117
505 VAN NESS AVENUE
SAN FRANCISCO, CA 94102-3214

TOP OF PAGE

RESOLUTION NO. 16-06

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF EASTVALE DECLARING OPPOSITION TO INSTALLATION OF NEW POLES AND NEW OVERHEAD 66kV SUBTRANSMISSION POWER LINE BY SOUTHERN CALIFORNIA EDISON (SCE) – CIRCLE CITY SUBSTATION AND MIRA LOMA-JEFFERSON 66kV SUBTRANSMISSION LINE PROJECT (A.15-12-007)

WHEREAS, the Southern California Edison (SCE) on December 4, 2015, has sought a permit from the California Public Utilities Commission (CPUC) to construct the Circle City Substation and Mira Loma-Jefferson 66 kilovolt (kV) Subtransmission Line Project (Project); and

WHEREAS, the CPUC will prepare an Environmental Impact Report (EIR), pursuant to the California Environmental Quality Act (CEQA); and

WHEREAS, the CPUC will receive public comments between January 29 and February 29, 2016 on the scope issues and alternatives to be evaluated in the EIR; and

WHEREAS, the Project would be located in portions of the City of Eastvale (Eastvale); and

WHEREAS, approximately more than twenty and less than thirty new subtransmission poles (Poles) will be installed to hang and/or carry a 66kV subtransmission line (Line) across Eastvale; and

WHEREAS, the areas affected by these Poles and Line include developed and/or to be developed residential, commercial and industrial zoned areas; and

WHEREAS, the impact(s) of these Poles and Line would be detrimental to health, safety and property values; and

WHEREAS, SCE has failed to meaningfully inform Eastvale and obtain necessary input; and

THEREFORE, BE IT RESOLVED that the City Council of the City of Eastvale formally opposes any installation of New Poles and New Overhead 66 kV Subtransmission Line within the City of Eastvale boundaries.

PASSED, APPROVED AND ADOPTED this 29th day of February, 2016, by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

Ike Bootsma, Mayor

APPROVED AS TO FORM:

ATTEST:

John E. Cavanaugh, City Attorney

Margo Wuence, Recording Secretary